

Welwyn Garden City - Petition 'Opened' - The Story Of How A Petition Has Been Opened To Parish The Town of Welwyn Garden City



Headlines

- Welwyn Garden City is part of the Welwyn Hatfield Borough Council, in the centre of Hertfordshire.
- The case study tells the story of how the Welwyn Garden City campaign group opened a petition to trigger a Community Governance Review.
- The case study outlines the progress of the campaign, highlighting some of the challenges that the campaign has encountered.
- Currently the petition has gathered over half of the signatures required. In spite of
 this, due to opposition from a local membership body, the campaign has been
 struggling for some time now to get the minimum number of signatures required.
 Campaign leaders had to make the difficult decisions that unless something is going
 to change, they will have to stop campaigning for the time being.

Why A Council Is Wanted

Welwyn City is the only community within the borough that does not have its own local council. This means that, like Rochester, the Welwyn community is under-represented in local government, with every decision about the town being taken by the Borough Council. The campaigners believe that the creation of a town council will ensure residents of Welwyn Garden City are better represented in the decision-making process.

With local councils being the cornerstone of the Government's localism programme, having the opportunity to take over more powers as part of the devolution agenda, campaign organizers consider the creation of a town council would improve the economic, social and environmental well-being of the garden city. They would like to see the town council managing services, attracting more visitors and footfall by promoting the town's history and facilities, organising public festivities and lobbying on behalf of the residents on relevant Borough Council and County Council Committees.

In addition, Welwyn Garden City residents would like to develop and deliver a Neighbourhood Plan through the town council. Residents want to take more control over planning and reduce the risk of fragmentation, as well as regenerate the town centre. In the absence of a Town Council, the Town Centre Partnership has tried to manage the town centre, however with limited success. Campaign leaders believe that a town council is much better suited for this role, as its budget would allow it to undertake one off projects such as the renovation of the 'poster booths', as well as coordinate bigger initiatives such as the 'Supermarket Levy'. Nevertheless, the town council could support the Town Centre Partnership in their bid to create a Business Improvement District (BID). It could also take on the management of public buildings such as the proposed Three Magnets Centre, and run these as a business from which the community profits.



Contextual issues related to the theme

The town of Welwyn Garden City is part of the Welwyn Hatfield Borough Council, in the centre of Hertfordshire, with an electorate of 36,000. Envisioned by social reformer and town planning pioneer Sir Ebenezer Howard, Welwyn Garden City has developed into an international business centre, being Britain's second 'garden city'. Howard believed that the problems of overcrowding, poor living conditions and pollution could be solved by combining the town and country. After creating the first garden city at Letchworth in 1903, Howard went on to develop Welwyn Garden City in 1920. A company, Welwyn Garden City Limited, was formed to plan and build the garden city, chaired by Sir Theodore Chambers. Louis de Soissons was appointed as architect and town planner. In 1948, Welwyn Garden City was designated a new town under the New Towns Act 1946 and the Welwyn Garden City Company handed its assets to the Welwyn Garden City Development Corporation. In 1966, the Development Corporation was wound up and handed over to the Commission for New Towns. The housing stock, neighbourhood shopping and green spaces were passed to Welwyn Hatfield District Council between 1978 and 1983.

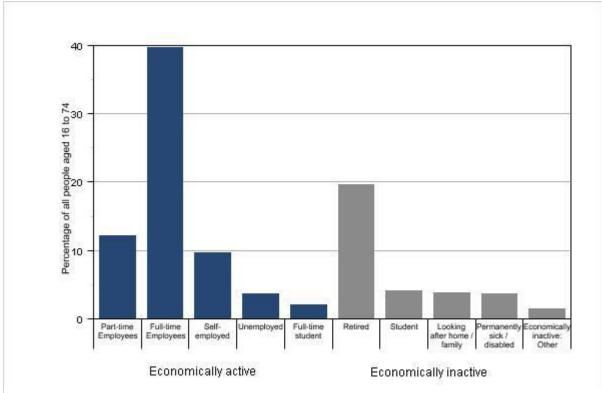


The Parkway Fountain, Welwyn Garden City

Today Welwyn Garden City offers excellent shopping facilities, particularly John Lewis and the modern Howard Centre. The town has a good position just east of the A1(M) and it's industrial and business parks are home to some leading companies. Welwyn Garden City also prides itself with excellent leisure facilities, including the 126 acres Stanborough Park.

According to the 2011 Census the population of the town is predominantly economically active.





Economic activity in Welwyn Garden City based on March 2011 data from the <u>Office of</u> National Statistics.

Welwyn scores below the national average in the <u>Indices of Deprivation</u>, being ranked 19,031 out of 32,844 English neighbourhoods, where the most deprived neighbourhood has a rank of 1. The average weekly household income has been estimated by the <u>Office of National Statistics</u> in 2008 at £860. This compares with £700 for the East of England region.

Who are the key partners/stakeholders involved?

The campaign for the establishment of a Welwyn Garden City Council has been led by "Welwyn Garden City for us" (WGC4us) community group, most notably Anthony Fisher and Mel Peeke. The campaign organisers have been working closely with Carina Helmn, County Officer at the Hertfordshire Association of Local Councils, as well as the National Association of Local Councils. WGC4us has also been liaising with Welwyn Hatfield Borough Council on matters related to triggering a governance review.

In addition, the WGC4us campaign has received the support of the Department for Communities and Local Government, being awarded a grant under the New Council Programme.



Progress With Campaign To Date

The idea of a Welwyn Garden City Council was proposed in 2012 with the local paper holding an online vote, which showed a majority in favour. In 2014, having received a grant from the Department for Communities and Local Government, WGC4us launched the campaign in earnest by opening a petition to request that Welwyn Hatfield Borough Council conducts a Community Governance Review of the area.

The campaign has been promoting the creation of a town council through information sent to households, a comprehensive website, as well as street canvassing and media coverage in the local paper. The petition is more than halfway to reaching the required number of signatures that will allow WGC4us to formally submit their request.

Unfortunately, due to opposition from a local membership body, which has actively worked against the WGC4us campaign, campaign leaders have been struggling to collect the minimum number of signatures required to trigger a Community Governance Review. As this has been going on for some time now, the campaign leaders had to make the difficult decision that unless something changes over the next couple of months, they will have to stop their campaign.

How have issues/challenges been overcome?

In spite of gaining many residents' support, the campaign for a Welwyn Garden City Council has been facing opposition from a local membership-only society whose activity would overlap with one or two of the roles of a town council.

The campaign leaders have successfully defended the importance of creating a town council by pointing out that it has much more to offer than the membership organisation which has neither powers nor a democratic mandate. A town council would give the Welwyn community power to take control of local services, either by taking over delivery or through closer scrutiny, ensuring residents get value for money. It would also give residents a say in planning decisions, and, more generally, in all aspects that affect their local community. The residents of Welwyn Garden City need a body that will represent their interests as a community, as opposed to an organisation that will only represent its members.

In spite of this, the negative publicity from the membership-only society opposing the campaign, as well as the limited resources available, have taken their toll.

Carina Helmn, County Officer at Hertfordshire Association of Parish and Town Councils: "The task for the Welwyn Garden City campaign group was enormous given the large size of the electorate. From the start we knew that gathering the signatures required to trigger a Community Governance Review was going to be a challenging task, especially since the



principal authority made it clear that it would not accept electronic signatures. I know other campaigns across England had the same problem as well. I wish principal authorities would be more receptive to this new form of petitioning. Today you can do almost everything online – having the possibility to gather signatures through an online petition would make it a lot easier for campaigners to reach residents and collect the required signatures."

Learning From The Campaign

Campaign leaders have made the right decision to halt campaign activities unless local attitudes change. Leading a campaign where there is limited local support can be a very lengthy and resource-consuming process. Both the National Association of Local Councils and the Hertfordshire Association of Parish and Town Councils agree that campaign leaders have done everything within their power to lead a successful campaign. Had the same campaign been led under different circumstances, without doubt, it would have been successful. Unfortunately, some elements are beyond our control. Perhaps in a few years' time Welwyn Garden City will be ready to have its own city council.

Anthony Fisher, campaign champion: "I don't think that our campaign group has made any great mistake, though we have learnt some lessons along the way, in what has been a principled campaign. When we started, we were new — unlike the Welwyn Garden City Society, we did not have an established profile within the community and therefore, people were circumspect. I know that other campaign groups have opted to be under the umbrella of a civic society — I would definitively recommend this as an already established group is usually well known to residents and already has the capability to engage with the community. Unfortunately, we did not have this option — Welwyn Garden City Society has been and continues to be opposed to the creation of a city council.

I also believe that having a good team is essential: the bigger the electorate, the bigger the team you are going to need to service the electorate. Welwyn Garden City has an electorate of 36,000 and from the beginning we knew that collecting the minimum required signatures was going to be challenging. The campaign group got off to an excellent start with a good number of residents showing interest in getting actively involved in the campaign; however, the number of volunteers has dropped over time and now we are left with a handful of people.

Perhaps this has to do with the general apathy of the electorate. People are busy and the little time they have, they would rather spend it in ways other than campaigning. Nonetheless, campaigning itself — collecting signatures, door knocking, canvasing etc. — may not be everyone's cup of tea. I was disappointed when one resident asked why we wanted more bureaucracy. I told him we want more democracy not more bureaucracy. We want better representation, and for the community to be able to take control of the place where they live, it's their town! The borough council works within its borough remit, but in my view this is undoubtedly holding our town back.

I respect the borough, but love the town. Welwyn Garden City is a beautiful place and has so much untapped potential. The town needs a body that can maximise its potential and make



the most of the Garden City's rich heritage. I believe this is the role for a City Council and not the borough council, whose main purpose is to manage the borough and not every individual area. I hope that over time, residents will come to see this the same way."

What have been the key elements of success?

The Welwyn Garden City Campaign prides itself with a group of dedicated volunteers who have worked hard to keep the campaign going. Together they have promoted the benefits of having a town council, talking to residents, sending information to households, putting together a comprehensive website and actively engaging with the opposing membership-only society in local media. Although the campaign might not reach its goal, WGC4us volunteers have raised awareness in their local community that could have more say about the issues affecting their community and be better represented in local government, should they decide to support the creation of a parish council.

Campaign Lessons To Share With Others

When starting a campaign to set up a local council one should be prepared to face some opposition. The WGC4us campaign provides a good example of tactfully dealing with opposition in a public debate. They have defended their position through their local newspaper, the *Welwyn Hatfield Times*, by stating the advantages that the creation of the city council would bring to the area. As stated by the campaigners, local councils are the backbone of democracy and no other body can take their place in representing the residents of the area, given the democratic mandate that local councils hold as elected public bodies.

Carina Helmn, County Officer at Hertfordshire Association of Parish and Town Councils: "What every new campaign should realise is that the process of establishing a town or parish council requires sustained effort from volunteers over a long period of time. Volunteers have no obligation to support the campaign from beginning to end and many of them will drop out along the way. The challenge is to identify what brings volunteers together, what feeds their enthusiasm, and keep momentum going."

Who Can I Contact?

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Other information

Create A Council - http://www.nalc.gov.uk/our-work/create-a-council

Power to the People resource - http://www.nalc.gov.uk/publications

Welwyn Garden City for us campaign - http://www.wgc4us.org.uk/

 $\label{lem:hertfordshire} \textit{Association of Parish and Town Councils} \textbf{-} \underline{\text{http://www.haptc.org.uk/contact-and-find-us.html}} \ .$